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KAMALA D. HARRIS CONFORMED COPY Attorney General of California ORIGINAL FILED
Superior Court Of California
County Of Los Angeles W. DEAN FREEMAN 2 FELIX E. LEATHERWOOD Supervising Deputy Attorneys General JUN 07 2013 LISA W. CHAO Deputy Attorney General 4 John A. Clarke, Executive Officer/Clerk State Bar No. 198536 By: Robin Sanchez, Deputy 300 South Spring Street, Room 1702 5 Los Angeles, California 90013 Telephone: (213) 897-2481 Fax: (213) 897-5775 E-mail: Lisa.Chao@doj.ca.gov 7 Attorneys for Applicant Insurance Commissioner of the State of California, 8 as Liquidator of Fremont Indemnity Company 9 SUPERIOR COURT OF THE STATE OF CALIFORNIA 10 COUNTY OF LOS ANGELES 11 CENTRAL CIVIL WEST 12 13 INSURANCE COMMISSIONER OF THE CASE NO. BS083582 14 STATE OF CALIFORNIA, 15 NINTH VERIFIED APPLICATION FOR Applicant, ORDER APPROVING LIQUIDATOR'S 16 PROPOSAL TO DISBURSE ASSETS TO ٧. STATE INSURANCE GUARANTEE 17 ASSOCIATIONS OR FUNDS [INS. CODE FREMONT INDEMNITY COMPANY, § 1035.5]; MEMORANDUM OF POINTS 18 & AUTHORITIES IN SUPPORT Respondent. THEREOF 19 20 July 16, 2013 Date: Time: 1:30 p.m. 21 Dept.: CCW-307 Judge: Honorable William Highberger 22 23 24 25 26 27

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INTRODUCTION

Pursuant to California Insurance Code section 1035.5, the Insurance Commissioner of the State of California ("Liquidator"), in his capacity as the Liquidator of Fremont Indemnity Company ("Fremont"), seeks the Court's approval of his proposal to disburse a portion of the Fremont liquidation estate's assets to the California Insurance Guaranty Association ("CIGA") and to insurance guaranty associations that perform similar functions in the other states in which Fremont conducted its workers' compensation business (collectively, the "IGAs"). The Liquidator proposes to disburse approximately \$25,564,790 to the IGAs in accordance with their estimated reported losses from January 1, 2012 through December 31, 2012, as specified in the distribution schedule attached to the application as Exhibit A.

II.

VERIFIED APPLICATION

Applicant, the Insurance Commissioner of the State of California, in his capacity as Liquidator of Fremont Indemnity Company states as follows:

- 1. On June 4, 2003, the Los Angeles County Superior Court ordered and appointed the Commissioner to serve as Conservator of Fremont.
- 2. On July 2, 2003, the same court found that Fremont was insolvent and, on that basis, terminated the Commissioner's status as Conservator and appointed the Commissioner to serve as the Liquidator of Fremont. The entry of the Liquidation Order triggered the duty of the IGAs to pay all covered policyholder claims in accordance with the IGAs' respective statutes.
 - 3. California Insurance Code section 1035.5 provides in relevant portion that: "Notwithstanding the provisions of Article 14 (commencing with Section 1010), with

regard only to those insurers subject to this article:

"(a) Within 120 days of the issuance of an order directing the winding up and liquidation of the business of an insolvent insurer under Section 1016, the commissioner shall make application to the court for approval of a proposal to

disburse the insurer's assets, from time to time as such assets become available, to the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, and to any entity or person performing a similar function in another state.

- "(b) The proposal shall at least include the following provisions for:
- "(1) Reserving amounts for the payment of expenses of administration and the payment of claims of secured creditors (to the extent of the value of the security held) and claims falling within the priorities established in paragraphs (1) to (4), inclusive, of subdivision (a) of Section 1033.
- "(2) Disbursement of the assets marshaled to date and subsequent disbursements of assets as they become available.
- "(3) Equitable allocation of disbursements to each of the associations entitled thereto.
- "(4) The securing by the commissioner from each of the associations entitled to disbursements pursuant to this section of an agreement to return to the commissioner such assets previously disbursed as may be required to pay claims of secured creditors and claims falling within the priorities established in paragraphs (1) to (5), inclusive, of subdivision (a) of Section 1033 in accordance with the priorities. No bond shall be required of any association.
- "(5) A full report to be made by the association to the commissioner accounting for all assets so disbursed to the association, all disbursements made therefrom, any interest earned by the association on the assets, and any other matter as the court may direct.
- "(c) The commissioner's proposal shall provide for disbursements to the associations in amounts estimated at least equal to the claim payments made by the associations for which such associations could assert a claim against the commissioner, and shall further provide that if the assets available for

disbursement from time to time do not equal or exceed the amount of the claim payments made by the associations, then disbursements shall be in the amount of available assets. The reserves of the insolvent insurer on the date of the order of liquidation shall be used for purposes of determining the pro rata allocation of funds among eligible associations.

- "(d) The commissioner shall offset the amount disbursed to any entity or person performing a function in any other state similar to that function performed by the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, by the amount of any statutory deposit, premiums, or any other asset of the insolvent insurer held in that state.
- "(e) Notice of such application shall be given to the associations in and to the commissioners of insurance of each of the states. Any such notice shall be deemed to have been given when deposited in the United States certified mails, first-class postage prepaid, at least 30 days prior to submission of such application to the court. Action on the application may be taken by the court provided the above required notice has been given and provided further that the commissioner's proposal complies with paragraphs (1) and (4) of subdivision (b)."

PLAN APPROVAL AND PRIOR DISTRIBUTIONS

4. On December 3, 2004, the Court approved the plan proposed by the Liquidator for the early distribution of Fremont's assets to the IGAs as required under Insurance Code section 1035.5 (the "Plan"). Pursuant to the Plan, each IGA will receive an early access distribution equal to a percentage of an amount based on the ratio of the IGA's paid losses (which includes the amount of paid "allocated loss adjustment expense," or ALAE, on specific claims) to the total of all IGAs' paid losses (including ALAE). Statutory deposits will be netted from each IGA's share to ensure that the allocation of the early access distribution remains equitably proportionate to each IGA's respective share of Fremont's aggregate claim payment liability. Under the Plan, the Liquidator also agreed to maintain a \$60 million reserve, subject to

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periodic adjustment, to cover items listed in Insurance Code section 1035.5, subdivision (b)(1) (the "Reserve").

- 5. The Court further approved the first distribution by the Liquidator from Fremont's assets to the IGAs for claim payment activity reported by the IGAs from July 2, 2003, through June 30, 2004. On December 14, 2004, the Liquidator disbursed Fremont's assets in the aggregate amount of \$49,224,224 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 6. On July 7, 2005, the Court approved a second distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from July 1, 2004, through December 31, 2004. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$36,934,280 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 7. On June 11, 2006, the Court approved a third distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from January 1, 2005, through December 31, 2005. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$168,063,039 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 8. On August 3, 2007, the Court approved a fourth distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from January 1, 2006, through December 31, 2006. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$144,007,213 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.

- 9. On June 11, 2008, the Court approved a fifth distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from January 1, 2007, through December 31, 2007. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$49,675,212 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 10. On October 5, 2009, the Court approved a sixth distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from January 1, 2008, through December 31, 2008. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$50,000,000 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 11. On October 17, 2011, the Court approved a seventh distribution of Fremont's assets to the IGAs for claim payment activity reported by the IGAs from January 1, 2009, through December 31, 2010. Pursuant to the Court's approval, the Liquidator disbursed Fremont's assets in the aggregate amount of \$39,905,597.00 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.
- 12. On August 7, 2012, the Court approved the eighth early access of Fremont's assets to the IGA's for claim payment activity reported by the IGAs from January 1, 2011, through December 31, 2011. Pursuant to the Court's approval, the Liquidator distributed assets in the aggregate amount of \$39,617,203 to the IGAs based on claim losses reported to the Liquidator, after offsetting statutory deposits and other assets that were turned over to the IGAs upon Fremont's insolvency.

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ADJUSTMENT TO RESERVE

- 13. As part of the Court's approval of the early access distribution plan on December 3, 2004, the Liquidator proposed to set aside a reserve of \$60 million, subject to periodic adjustments to ensure that the reserve is neither too great nor too small for the proper and equitable administration of the estate and the protection of claimants. The Liquidator further agreed to advise the Court of future changes in the reserve at the time he files his Notices of Proposed Early Access Distribution.
- 14. In 2008, the Liquidator advised the Court that a reserve of \$30 million was sufficient. In 2009, the Liquidator determined that it was necessary to increase the Reserve to \$60 million, pending the completion and approval of a plan to effect a taxpayer deconsolidation of the estate from the consolidated taxpayer group of Fremont's former parent company, Fremont General Corporation. The Fremont estate has completed the taxpayer deconsolidation plan and is working to run off the balance of the reinsurance program. After making the early access distribution in 2012, the Fremont estate had approximately \$67 million in available reserves set aside.

LIMITATIONS ON DISTRIBUTION

- 15. The estate also implemented limitations on future early access distributions to avoid over-distribution to certain IGAs and in consideration of the funds that ultimately will be required for an equitable distribution to other non-IGA Class 2 claimants, who were not entitled to early access distribution but are entitled to equal claim treatment. Currently, the estate has set aside \$15.3 million to address the non-IGA Class 2 claims.
- 16. Prior to 2009, the IGAs were reimbursed for all paid claims and related expenses at percentages between 85-100%. However, several years ago the Liquidator settled all major litigation involving this estate. In addition, the Liquidator has continued to administer and monitor the adjustment of Uncovered Claims that will eventually share in future distributions pari passu with the IGAs. Based on the settlements and developments in adjusting and estimating the amount of the estate's potential liability on Uncovered Claims, the Liquidator determined that the

estimated final distribution to Class 2 participants, including both IGAs and Uncovered Claims, will be in the range of 40-50%. This analysis caused the Liquidator to change the method used to make early access distributions to participating IGAs.

- 17. Effective as of the 2009 Early Access Distribution, the Liquidator established a distribution cap of 38% of each IGA's total incurred losses. If an IGA's distributions exceed the 38% cap, that particular IGA will not participate in further Early Access Distributions. In addition, the Liquidator will not make a distribution to an IGA that will cause its aggregate distributions to exceed its total paid losses to date.
- 18. For the current distribution, the Liquidator has increased the distribution cap to 41.5% of the IGAs' total incurred losses. The higher distribution cap is due to an increase in the Fremont estate's available assets as well as the Liquidator limiting payment to 95% of the capped amount due to each IGA.

THE PROPOSED 2013 DISTRIBUTION

- 19. After the IGAs reported to the Liquidator their claim payment activity for the period January 1, 2012 through December 31, 2012, and after the Liquidator applied the protocol described in paragraphs 18 above, the Liquidator determined that \$25.5 million is an appropriate Early Access Distribution for 2013. The specific amount anticipated to be paid to each participating IGA is provided in the schedule attached as Exhibit A hereto and incorporated herein by this reference.¹
- 18. As of March 31, 2013, the Fremont estate has cash assets of \$69,786,300. After making the proposed 2013 Early Access Distribution of \$25.5 million, the Fremont estate will have an available pool of approximately \$42.2 million remaining as a reserve for liabilities referenced in Insurance Code section 1035.5, subdivision (b)(1).

¹ The schedule of Early Access Distribution attached as Exhibit A includes the cumulative paid losses reported by the IGAs from the date of Fremont's liquidation, July 2, 2003, through December 31, 2012, and the deductions for all credits, including statutory deposits and amounts received in the prior early access distribution, and subject to the caps and limitations set forth in paragraph 16 hereof.

19. Finally, as required by Insurance Code section 1035.5, subdivisions (b)(4) and (b)(5), each IGA receiving a distribution has signed an Agreement for Early Access Distribution of Funds, which obligates the IGA to return to the Fremont estate any portion of an early access distribution that exceeds the IGA's ratable share of the ultimate Class 2 distributions from the liquidation estate. The agreements govern this distribution and each subsequent early access distribution of assets from the Fremont estate.

WHEREFORE, the Liquidator prays that this Application be heard and granted, and that

- 1. Authorizing the Liquidator to disburse approximately \$25.5 million from the assets of Fremont Indemnity Company to the IGAs, subject to final adjustments of the disbursement amount; and
- 2. Authorizing the Liquidator to take any and all action necessary to accomplish the purposes of the Order prayed for herein.

Dated: June 5, 2013

Respectfully submitted,

KAMALA D. HARRIS
Attorney General of California
W. DEAN FREEMAN
FELIX E. LEATHERWOOD
Supervising Deputy Attorneys Gen

Supervising Deputy Attorneys General

LISA W. CHAO

Deputy Attorney General

Attorneys for the Insurance Commissioner of the State of California, in his capacity as Liquidator of Fremont Indemnity Company

I, Scott D. Pearce, state that I am a Senior Estate Trust Officer with the California
Insurance Commissioner's Conservation and Liquidation Office and have overall responsibility
for the liquidation of Fremont Indemnity Company. I have read the NINTH VERIFIED
APPLICATION FOR ORDER APPROVING LIQUIDATOR'S PROPOSAL TO DISBURSE
ASSETS TO STATE INSURANCE GUARANTEE ASSOCIATIONS OR FUNDS; and know
the contents thereof. The statements contained therein are not all within my personal knowledge
and I am informed that no single officer of the Conservation and Liquidation Office has personal
knowledge of all these matters. The statements are based upon information assembled by
employees authorized to maintain and analyze the records of Fremont Indemnity Company in
liquidation. I am informed and believe that the statements based upon that information are true.
As those matters that are within my own personal knowledge, the statements herein are true.
I declare under penalty of perjury under the laws of the State of California that the

foregoing is true and correct.

Executed at San Francisco, California on MA

Scott D. Pearce

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MEMORANDUM OF POINTS AND AUTHORITIES

California Insurance Code section 1035.5 states the procedural requirements regarding the disbursement of an insolvent insurer's assets. The following sets forth the responsibility of the Insurance Commissioner of the State of California, in his capacity as the Liquidator (the "Liquidator") of Fremont Indemnity Company, to apply for the disbursements to the California Insurance Guarantee Association and the Insurance Guarantee Associations in other states (collectively "IGAs"):

Within 120 days of the issuance of an order directing the winding up and liquidation of the business of an insolvent insurer under Section 1016, the commissioner shall make application to the court for approval of a proposal to disburse the insurer's assets, from time to time as such assets become available, to the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, and to any entity or person performing a similar function in another state.

(Ins. Code, § 1035.5, subd. (a).)

California and other states have similar requirements regarding the handling of assets of insolvent insurers that require the equitable distribution of an insolvent insurer's assets among all IGAs. (Ins. Code, § 1033, subd. (a); Commercial Nat'l Bank v. Superior Court (Garamendi) (1993) 14 Cal.App.4th 393, 398 [finding that claimants within same class are entitled to share pro rata in distribution to class].)

As required under Insurance Code section 1035.5(b)(1), the Liquidator has established a reasonable plan to reserve assets to pay secured claims and the higher or ratable priority disbursement required under Insurance Code section 1033(a). Therefore, the Liquidator should be allowed to make his proposed early access distribution of approximately \$25.5 million to the IGAs.

1	Based on the foregoing, the Liquidator	respectfully requests that the Court grant the
2	application and approve the proposal to disburs	e assets to state Insurance Guarantee Associations.
3		
4 ,	Dated: June 5, 2013	Respectfully submitted,
. 5		KAMALA D. HARRIS Attorney General of California
6	. 7	W. Dean Freeman Felix E. Leatherwood
7	S	Supervising Deputy Attorneys General
8		
· 9·	· · · · · · · · · · · · · · · · · ·	LISA W. CHAO
. 10	I A	Deputy Attorney General Attorneys for the Insurance Commissioner
11		of the Štate of California, in his capacity as Liquidator of Fremont Indemnity Company
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Exhibit A

Fremont Indemnity Company

Proposed 9th Early Access Distribution to Insurance Guaranty Associations

August, 2013

Insurance Guaranty Associations Propo	sed Distribution
Alabama Insurance Guaranty Association	\$34,825
Alaska Insurance Guaranty Association	\$1,025,619
Industrial Commission of Arizona	\$3,907,619
California Insurance Guarantee Association	\$15,905,849
Connecticut Insurance Guaranty Association	\$62,566
District of Columbia Insurance Guaranty Association	\$51,188
Georgia Insurance Insolvency Pool	\$131,028
Idaho Insurance Guaranty Association	\$221,043
Illinois Insurance Guaranty Fund	\$2,375,274
Kentucky Insurance Guaranty Association	\$112,884
Montana Insurance Guaranty Association	\$360,145
North Carolina Insurance Guaranty Association	\$84,185
New Mexico Property & Casualty Insurance Guaranty Association	\$219,722
Nevada Insurance Guaranty Association	\$20,183
Oklahoma Insurance Guaranty Association	\$98,878
Utah Property & Casualty Insurance Guaranty Association	\$898,404
Virginia Property & Casualty Insurance Guaranty Association	\$55,378

DECLARATION OF SERVICE BY CERTIFIED MAIL AND FIRST CLASS MAIL

(Separate Mailings)

Case Name:

Insurance Commissioner v. Fremont Indemnity Company

No.:

BS083582

I declare:

I am employed in the Office of the Attorney General, which is the office of a member of the California State Bar at which member's direction this service is made. I am 18 years of age or older and not a party to this matter. I am familiar with the business practice at the Office of the Attorney General for collection and processing of correspondence for mailing with the United States Postal Service. In accordance with that practice, correspondence placed in the internal mail collection system at the Office of the Attorney General is deposited with the United States Postal Service with postage thereon fully prepaid that same day in the ordinary course of business.

On June 7, 2013, I served the attached NINTH VERIFIED APPLICATION FOR ORDER APPROVING LIQUIDATOR'S PROPOSAL TO DISBURSE ASSETS TO STATE INSURANCE GUARANTEE ASSOCIATIONS OR FUNDS [INS. CODE § 1035.5]; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT THEREOF by placing a true copy thereof enclosed in a sealed envelope as certified mail with return receipt requested, and another true copy of the NINTH VERIFIED APPLICATION FOR ORDER APPROVING LIQUIDATOR'S PROPOSAL TO DISBURSE ASSETS TO STATE INSURANCE GUARANTEE ASSOCIATIONS OR FUNDS [INS. CODE § 1035.5]; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT THEREOF was enclosed in a second sealed envelope as first class mail in the internal mail collection system at the Office of the Attorney General at 300 South Spring Street, Suite 1702, Los Angeles, CA 90013, addressed as follows:

SEE ATTACHED SERVICE LIST

I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on June 7, 2013, at Los Angeles, California.

Linda Richardson

Declarant

Signature

LA2003CV0857 51306316.doc

SERVICE LIST

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L. A. S. C. Case No.: BS083582

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