E B BILL LOCKYER Attorney General of the State of California DEC 2 9 RANDALL P. BORCHERDING Supervising Deputy Attorney General ANNE MICHELLE BURR DEPARTMENT OF INSURANCE Deputy Attorney General DAVID LEW Deputy Attorney General State Bar No. 77186 1515 Clay Street, Suite 2000 P.O. Box 70550 6 Oakland, CA 94612-0550 Telephone: (510) 622-2225 Facsimile: (510) 622-2121 7 8 Attorneys for Applicant Insurance Commissioner of the State of California 9 10 SUPERIOR COURT OF CALIFORNIA 11 COUNTY OF SAN FRANCISCO 12 13 INSURANCE COMMISSIONER OF THE STATE NO. 320047 14 OF CALIFORNIA, VERIFIED APPLICATION Applicant, FOR ORDER AUTHORIZING 15 PROPOSAL FOR EARLY **DISTRIBUTION OF ASSETS** 16 TO STATE INSURANCE GREAT STATES INSURANCE COMPANY, a **GUARANTY ASSOCIATIONS** 17 OR FUNDS; MEMORANDUM California domiciled insurance company, **OF POINTS AND** 18 AUTHORITIES IN SUPPORT Respondent. 19 THEREOF January 30, 2006 20 Date: 9:30 a.m. Time: 301 21 Dept: Judge: Hon. James L. Warren 22 23 24 25 26 27

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Case No. 320047 Verified Application for Early Distribution of Assets to State Insurance Guaranty Associations or Funds

### **TABLE OF AUTHORITIES**

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Case No. 320047 Verified Application for Early Distribution of Assets to State Insurance Guaranty Associations or Funds

1	BILL LOCKYER	
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8	Attorneys for Applicant Insurance Commissioner of	
9	the State of California	
10		
11	SUPERIOR COURT OF CALI	FORNIA
11	COUNTY OF SAN FRANC	CISCO
12		
13		
	INSURANCE COMMISSIONER OF THE STATE	NO. 320047
14	OF CALIFORNIA,	VERIFIED APPLICATION
15	Applicant,	FOR ORDER AUTHORIZING
16	<b>v.</b>	PROPOSAL FOR EARLY DISTRIBUTION OF ASSETS
		TO STATE INSURANCE
17	GREAT STATES INSURANCE COMPANY, a California domiciled insurance company,	GUARANTY ASSOCIATIONS OR FUNDS; MEMORANDUM
18		OF POINTS AND
19	Respondent.	AUTHORITIES IN SUPPORT THEREOF
20		Date: January 30, 2006 Time: 9:30 a.m.
21		Dept: 301
22		Judge: Hon. James L. Warren
	TO EACH PARTY AND ATTORNEY OF RECORD IN T	LUC ACTION.
23		
24	PLEASE TAKE NOTICE THAT the hearing on the	he Verified Application for Order
25	Authorizing Proposal for Early Distribution of Assets to Sta	te Insurance Guaranty Associations
26	or Funds filed by applicant Insurance Commissioner of the S	State of California ("Commissioner")
27	has been set for January 30, 2006 at 9:30 a.m., or as soon the	ereafter as counsel can be heard, in
28	Department 301 of this Court, at 400 McAllister Street, San	Francisco, California.
	Case No. 320047 Verified Application for Early Distribution of Assets	to State Insurance Guaranty Associations or
	Funds	

The above-referenced application is based on the ground that the Commissioner, in his capacity as the court-appointed liquidator of respondent Great States Insurance Company ("Great States" or the "Company"), is statutorily required under Insurance Code section 1035.5 to make timely application to this Court for approval of a proposal to disburse the Company's assets, as they become available, to the California Insurance Guarantee Association or other similar entities. The application is based on this notice, the application itself, the Commissioner's memorandum of points and authorities in support of the application, and such oral argument as may be presented at the hearing on the application.

Dated: 12/21/05

BILL LOCKYER Attorney General

RANDALL P. BORCHERDING Supervising Deputy Attorney General

ANNE MICHELLE BURR Deputy Attorney General

DAVID LEW Deputy Attorney General

DAVID LEW

Attorneys for Applicant Insurance Commissioner of the State of California

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### VERIFIED APPLICATION FOR ORDER AUTHORIZING PROPOSAL FOR DISBURSEMENT OF ASSETS TO STATE, INSURANCE GUARANTY ASSOCIATIONS OR FUNDS

### **FACTUAL BACKGROUND**

The Commissioner was appointed as conservator of respondent Great States by this Court on March 30, 2001 and was thereafter appointed as liquidator of Great States by this Court on May 8, 2001, pursuant to Insurance Code sections 1011 and 1016, respectively. As liquidator, the Commissioner has been directed to liquidate and wind up the business affairs of Great States in accordance with the applicable provisions of the Insurance Code.

As part of the Commissioner's responsibilities as liquidator, Insurance Code section 1035.5, subdivision (a) provides:

Within 120 days of the issuance of an order directing the winding up and liquidation of the business or an insolvent insurer under Section 1016, the commissioner shall make application to the court for approval of a proposal to disburse the insurer's assets, from time to time as such assets become available, to the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, and to any entity or person performing a similar function in another state.

The Commissioner has concluded that the estate of Great States now possesses sufficient funds to request approval to make an early access distribution to the California Insurance Guarantee Association and other state insurance guaranty associations or funds. Specifically, as of September 30, 2005, the Commissioner as Liquidator of Great States, held a total of \$14,060,123 in net available assets. (See attached Exhibit A ("Great States, 3rd Quarter 2005 Early Access Distribution Analysis of assets available for distribution").)

Since June 30, 2005, a total of seven (7) guaranty funds have paid a total of \$22,377,200 in losses and loss adjustment expenses on behalf of Great States. Specifically, the Special Fund of the Industrial Commission of Arizona has paid \$2,501,159, the California Insurance Guarantee Association has paid \$9,457,542, the Colorado Insurance Guaranty Association has paid \$9,512,876, the Illinois Insurance Guaranty Fund has paid \$304,818, the Nevada Insurance Guaranty Association has paid \$492,914, the New Mexico Property & Casualty Insurance Guaranty Association has paid \$3,346 and the Texas Property and Casualty Insurance Guaranty Association has paid \$104,546. (See attached Exhibit B ("Great States 3rd")

quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts.").)1/2

The Commissioner's proposal with respect to Great States is to distribute and pay 22.5718 percent of the paid losses and loss adjustment expenses of each of the above-referenced guaranty funds, for a total payment to all funds of approximately \$5,000,000. (See attached Exhibit C ("Great States 3<sup>rd</sup> quarter 2005 Early Access Distribution Analysis of cumulative distribution percentage").) Subtracting the total proposed distribution of \$5,000,000 from Great States' total net available assets of \$14,060,123 would leave Great States HIH America with remaining net assets in the approximate amount of \$9 million.

In calculating the amount of payment to each guaranty fund, the Commissioner has offset from the proposed distribution the amount of any statutory deposit held by Great States in that particular state, pursuant to Insurance Code section 1035.5, subdivision (d). The Commissioner proposes to distribute and pay each guaranty fund the following amount:

1.	Special Fund of the Industrial Commission of Arizona	\$564,557
2.	California Insurance Guarantee Association	\$2,134,738
3.	Colorado Insurance Guaranty Association	\$2,147,228
4.	Illinois Insurance Guaranty Fund	\$18,620
5.	Nevada Insurance Guaranty Association	\$111,259
6.	New Mexico Property & Casualty Ins. Guaranty Assn.	\$0
7.	Texas Property & Casualty Ins. Guaranty Association	\$23,598

1. The above-stated losses paid by the California Insurance Guarantee Association have been reduced to reflect \$3,341,959 that the Commissioner has recovered from a surety bond posted in 1999 by Great States to cover its California losses for unpaid workers' compensation claims, pursuant to the provisions of Insurance Code section 11690 that were in effect at the time. That recovery will be remitted to the California Insurance Guarantee Association. Similarly, the reported losses paid by the Special Fund of the Industrial Commission of Arizona have been reduced to reflect \$2,378,959 that Arizona has recovered from a similar surety bond posted in 1999 by Great States to cover its Arizona workers' compensation losses, pursuant to the provisions of section 23-961(D) of the Arizona Revised Statutes that were in effect at the time, and which has been remitted to the Special Fund. Although such recoveries do not technically constitute assets of the Great States estate subject to offset pursuant to Insurance Code section 1035.5, subdivision (d), they do have the effect of reducing the losses of both California and Arizona, and both states have consented to having the surety recoveries treated in this fashion.

(See attached Exhibit B ("3rd quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts").)

There are no statutory deposits on deposit in the states of Arizona, California, Colorado, Nevada or Texas. Accordingly, the Commissioner will distribute the above-referenced amounts without applying an offset of a statutory deposit as set forth in Insurance Code section 1035.5, subdivision (d). In distributing \$18,620 to the Illinois Insurance Guaranty Fund, the Commissioner has offset statutory deposits of Great States on deposit with the State of Illinois in the total amount of \$50,183. (See attached Exhibit B ("Great States 3<sup>rd</sup> quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts").)

No distribution will be made to the New Mexico Property & Casualty Insurance Guaranty Association, which has paid \$3,346 in losses and loss adjustment expenses on behalf of Great States, because as of September 30, 2005, Great States had \$210,000 on deposit with the State of New Mexico to offset any payments made by the New Mexico Property & Casualty Insurance Guaranty Association on behalf of Great States claims. After offsetting the payments made by the New Mexico Property & Casualty Insurance Guaranty Association against the statutory deposits, Great States still has \$209,245 in statutory deposits available to cover payments made by the New Mexico Property & Casualty Insurance Guaranty Association. (See attached Exhibit B ("HIH Insurance 3<sup>rd</sup> quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts").)

In accordance with Insurance Code section 1035.5, subdivision (b)(1), the Commissioner has reserved certain amounts of the estate's assets for the payment of expenses of administration and the payment of claims of secured creditors and claims falling within the priorities established in Insurance Code section 1033, subdivisions (a)(1) and (a)(2). Subtracting the total proposed distribution of approximately \$5,000,000 from available net assets of \$14,060,123 leaves remaining net assets in the amount of over \$9 million for the payment of expenses of administration, and all other unrecorded liabilities and contingencies. If closure of the Great States estate is not imminent, the Commissioner will seek approval of an additional early access distribution when such liabilities and contingencies become known and are

In accordance with Insurance Code section 1035.5, subdivision (b)(4), the Commissioner will secure from the guaranty funds receiving a distribution an agreement to return the distributed assets, as required, to pay claims of secured creditors and claims falling within the priorities established in Insurance Code section 1033, subdivisions (a)(1) and (a)(2). (A true and correct copy of the draft agreement is attached as Exhibit D; a true and correct copy of a modified version of the draft agreement for the guaranty funds of California and Arizona, which clarifies that surety bond recoveries will be deducted from the reported losses of each respective fund, is attached as Exhibit E.)

As detailed above, the Commissioner has complied with the requirements of Insurance Code section 1035.5 for disbursement of assets to insurance guaranty associations and, accordingly, this Court should approve the instant application.

WHEREFORE, the Commissioner respectfully requests, based on this Application, that this Court issue an Order:

- 1. Approving the Commissioner's proposal to disburse a total of approximately \$5,000,000 of the net assets of the estate of Great States to the six (6) state guaranty associations and funds set forth above and in the amounts set forth above, made subject to the execution of an agreement with each guaranty association or fund to return the distributed assets, as required, to pay claims of secured creditors and claims falling within the priorities established in Insurance Code section 1033, subdivisions (a)(1) and (a)(2).
- 2. Authorizing the Commissioner to transfer a total of approximately \$5,000,000 of the net assets of the estate of Great States to the six (6) state guaranty associations and funds set forth above and in the amounts set forth above, made subject to the execution of an agreement with each guaranty association or fund to return the distributed assets, as required, to pay claims of secured creditors and claims falling within the priorities established in Insurance Code section 1033, subdivisions (a)(1) and (a)(2).
- 3. Authorizing the Commissioner to take any and all action necessary to accomplish the purposes of the Order requested herein.

1	
	Dated: 12/21/05
	BILL LOCKYER Attorney General
•	RANDALL P. BORCHERDING Supervising Deputy Attorney General
	ANNE MICHELLE BURR Deputy Attorney General
,	DAVID LEW
	Deputy Attorney General
	David Low
)	DAVID LEW
	Attorneys for Applicant Insurance Commissioner of the State of California
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### **VERIFICATION**

I, Mohsen Sultan, state that I am an Estate Trust Officer for the California Insurance Commissioner's Conservation & Liquidation Office. My duties include managing and supervising for the Conservation & Liquidation Office the administration of insurance companies that have been conserved and liquidated by the California Insurance Commissioner. Since April 2005, I have been managing the affairs of Great States Insurance Company.

I have read the VERIFIED APPLICATION FOR ORDER AUTHORIZING PROPOSAL FOR EARLY DISTRIBUTION OF ASSETS TO STATE INSURANCE GUARANTY ASSOCIATIONS OR FUNDS and know the contents thereof. If called upon to testify, I could competently testify to the matters contained in the Verified Application as they are personally known to me, except as to the matters which are therein stated upon information and belief and as to those matters, I believe them to be true. The statements contained in the Verified Application are based upon information that has been assembled by authorized employees of the Conservation & Liquidation Office from the official records maintained there under my supervision. I am informed and believe that the statements based upon those records are true. As to those matters that are within my own personal knowledge, the statements are true.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on December 19th, 2005 in San Francisco, California.

Mohsen Sultan
Estate Trust Officer

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Notwithstanding the provisions of Article 14 (commencing with Section 1010), with regard only to those insurers subject to this article:

Insurance Code section 1035.5 provides as follows:

- (a) Within 120 days of the issuance of an order directing the winding up and liquidation of the business or an insolvent insurer under Section 1016, the commissioner shall make application to the court for approval of a proposal to disburse the insurer's assets, from time to time as such assets become available, to the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, and to any entity or person performing a similar function in another state.
  - (b) The proposal shall at least include the following provisions for:
- (1) Reserving amounts for the payment of expenses of administration and the payment of claims of secured creditors (to the extent of the value of the security held) and claims falling within the priorities established in paragraphs (1) to (4), inclusive, of subdivision (a) of Section 1033.
- (2) Disbursement of the assets marshaled to date and subsequent disbursements of assets as they become available.
- (3) Equitable allocation of disbursements to each of the associations entitled thereto.
- (4) The securing by the commissioner from each of the associations entitled to disbursements pursuant to this section of an agreement to return to the commissioner such assets previously disbursed as may be required to pay claims of secured creditors and claims falling within the priorities established in paragraphs (1) to (5), inclusive, of subdivision (a) of Section 1033 in accordance with the priorities. No bond shall be required of any association.
- (5) A full report to be made by the association to the commissioner accounting for all assets so disbursed to the association, all disbursements made therefrom, any interest earned by the association on the assets, and any other matter as the court may direct.
- (c) The commissioner's proposal shall provide for disbursements to the associations in amounts estimated at least equal to the claim payments made or to be made by the associations for which such associations could assert a claim against the commissioner, and shall further provide that if the assets available for disbursement from time to time do not equal or exceed the amount of the claim payments made or to be made by the associations, then disbursements shall be in the amount of available assets. The reserves of the insolvent insurer on the date of the order of liquidation shall be used for purposes of determining the pro rata allocation of funds among eligible associations.
- (d) The commissioner shall offset the amount disbursed to any entity or person performing a function in any other state similar to that function performed by the California Insurance Guarantee Association, or the California Life and Health Insurance Guarantee Association, by the amount of any statutory deposit, premiums, or any other asset of the insolvent insurer held in that state.

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(e) Notice of such application shall be given to the associations in and to the commissioners of insurance of each of the states. Any such notice shall be deemed to have been given when deposited in the United States certified mails, first-class postage prepaid, at least 30 days prior to submission of such application to the court. Action on the application may be taken by the court provided the above required notice has been given and provided further that the commissioner's proposal complies with paragraphs (1) and (4) of subdivision (b).

The proposal for which the Commissioner seeks court approval in this application fully satisfies the statutory provisions of section 1035.5. First, the Commissioner will retain general assets of Great States in the amount of over \$9 million to fund the estate's general administrative expenses and claims of secured creditors, pursuant to Insurance Code section 1035.5. subdivision (b)(1). Second, the Commissioner proposes to disburse, on a pro rata basis, to each of the six (6) guaranty funds eligible for a distribution, funds which the Commissioner has determined to be the "available assets" of the estate, pursuant to section 1035.5, subdivisions (b)(2) & (c). Third, the proposal provides for an equitable allocation of certain assets to the state insurance guaranty funds, pursuant to section 1035.5, subdivision (b)(3). Fourth, disbursement of the assets will be subject to an agreement by each of the state insurance guaranty funds to, if necessary, return assets previously disbursed to pay claims of secured creditors, pursuant to section 1035.5, subdivision (b)(4). Fifth, disbursements of the assets will also be subject to an agreement by each of the state insurance guaranty funds to make a full report to the Commissioner accounting for all assets disbursed to each fund, all disbursements made therefrom, and any interest earned by the guaranty fund on the assets, as required by section 1035.5, subdivision (b)(5). Finally, the Commissioner will offset the amount disbursed to any entity or person performing a function in any other state similar to that function performed by the California Insurance Guarantee Association by the amount of any statutory deposit, premiums, or any other asset that Great States held in that state, pursuant to section 1035, subdivision (d). Notice of this application has been given in accordance with the provisions of section 1035, subdivision (e).

Furthermore, apart from satisfying the statutory provisions of the regulation of workers' compensation insurance provided for under the Insurance Code, the Commissioner's proposal falls within the ambit of his broad statutory discretion. The California Legislature has afforded to the Commissioner, acting in his capacity as the court-appointed liquidator of an insolvent insurer, substantial discretion under the Insurance Code to fashion appropriate procedures necessary to carry out his statutory duties. (Calfarm Ins. Co. v. Deukmejian (1989) 48 Cal.3d 805, 824-825; Carpenter v. Pacific Mut. Life Ins. Co. (1937) 10 Cal.2d 307, 329.) As the court-appointed liquidator of Great States, the Commissioner has the express authority to, among other things, take such actions as he deems necessary to "carry on and conduct the business and affairs" of the Company. (Ins. Code, § 1037, subd. (a).) Section 1037, subdivisions (a) and (b) provide, in pertinent part, as follows:

Upon taking possession of the property and business of any person in any proceeding under this article, the commissioner, exclusively and except as otherwise expressly provided by this article, either as conservator or liquidator . . . [s]hall have authority . . . to carry on and conduct the business and affairs of that person or so much thereof as to him . . . may seem appropriate . . . [and also] [s]hall have authority to compound, compromise or in any other manner negotiate settlements of claims against that person upon such terms and conditions as the commissioner shall deem to be most advantageous to the estate of the person being administered . . . or otherwise dealt with under this article.

Section 1037 further provides the Commissioner, as the appointed liquidator of Great States, with unspecified "[g]eneral powers" which shall not be construed to exclude:

in any manner his . . . right to perform and to do such other acts not herein specifically enumerated, or otherwise provided for, which the commissioner may deem necessary or expedient for the accomplishment or in aid of the purpose of such proceedings.

In this case, the Commissioner's proposal falls within the ambit of his broad statutory discretion under section 1037. (See Carpenter, supra, 10 Cal.2d 307 [seizure of insurance company by Commissioner may lawfully be made without court order and trial court had power to ratify and confirm Commissioner's actions]; Garris v. Carpenter (1939) 33 Cal.App.2d 649 [Commissioner exercises very broad judgment and discretion in performance of duties].)

Judicial approval of the Commissioner's proposal, and the Agreement entered into with each of the six (6) state insurance guaranty funds, will ensure that the conduct of the business and the winding down of Great States are conducted efficiently and in the best interests of its policyholders and creditors.

### **CONCLUSION** For all of the foregoing reasons, the Commissioner respectfully requests that the verified application for order authorizing the proposal for disbursement of assets to a total of six (6) state insurance guaranty funds be granted. Dated: 121 BILL LOCKYER Attorney General RANDALL P. BORCHERDING Supervising Deputy Attorney General ANNE MICHELLE BURR Deputy Attorney General DAVID LEW Deputy Attorney General Attorneys for Applicant Insurance Commissioner of the State of California

## EXHIBIT A

### Great States 3rd quarter 2005 Early Access Distribution Analysis of assets available for distribution

Assets and constraints evaluated as of: September 30, 2005

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	ulu	ass	CLJ.

Cash balances and pooled investments

14,761,762

### Priority claims, restrictions, and constraints:

Secured liabilities

Class 1 liabilities - current Class 1 budget - 2 years 1,639 700,000

Provision for other class 2 liabilities

Total constraints

Net available assets

(701,639)

14,060,123

Proposed percentage distribution of available assets

35%

Proposed current distribution amount (rounded)

\$ 5,000,000

Attachment 3

### EXHIBIT B

# Great States 3rd quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts

Based on a gross cumulative distribution of 22.5718% (See separate detail of losses and credits)

I IGA_FullName	Total losses	Gross cumulative distribution (22:5718%)	Total credits	Balance. Cu	Current distribution
Alabama Insurance Guaranty Association	•	•	•	•	•
Alaska Insurance Guaranty Association		•	•	•	
Special Fund of the Industrial Commission of Arizona	2,501,159	564,557	•	564,557	564,557
Arizona Property/Casualty Insurance Guaranty Fund	.1	•	•	•.	•
Arkansas Property & Casualty Guaranty Fund		•	•	ı	•
California Insurance Guarantee Association	9,457,542	2,134,738	•	2,134,738	2,134,738
Colorado Insurance Guaranty Association	9,512,876	2,147,228		2,147,228	2,147,228
Connecticut Insurance Guaranty Association	1	•	•	•	•
Delaware Insurance Guaranty Association	•		•	•	•
District of Columbia Insurance Guaranty Association	•	٠	•	•	,
Florida Insurance Guaranty Association	•	•	•	•	ı
Florida Workers' Compensation Insurance Guaranty Association	•	•	•	•	•
Georgia Insurers Insolvency Pool	,	•	•	•	
Hawaii Insurance Guaranty Association	•	•.	,		•
Idaho Insurance Guaranty Association	•	•	•	•	1
Illinois Insurance Guaranty Fund	304,818	68,803	50,183	18,620	18,620
Indiana Insurance Guaranty Association	•		25,000	(25,000)	1
lowa Insurance Guaranty Association	•		•	•	•
Kansas Insurance Guaranty Fund	•		•	•	•
Kentucky Insurance Guaranty Association	1	•	•	•	•
Louisiana Insurance Guaranty Association	•		•		•
Maine Insurance Guaranty Association		•	•	1	•
Maryland Property & Casualty Insurance Guaranty Corporation	1			•	•.
Massachusetts Insurer Insolvency Fund	1	•	•		•
Massachusetts Department of Insurance	•	•	•	•	•
Michigan Property & Casualty Insurance Guaranty Association		•	1	•	•
Minnesota Insurance Guaranty Association		-	•	•	
Mississippi Insurance Guaranty Association	•		•	•	•
Missouri Insurance Guaranty Association	. 1	•		1	•
Montana Insurance Guaranty Association	1	•	•	•	•
Nebraska Property & Liability Insurance Guaranty Association	•	•	•	•	•
Nevada Insurance Guaranty Association	492,914	111,259	•	111,259	111,259
New Hampshire Insurance Guaranty Association		•	,	•	•
New Jersey Stock Workers' Compensation Security Fund	•			•	٠
New Jersey Property-Liability Insurance Guaranty Association	-		•	•	•
New Mexico Property & Casualty Insurance Guaranty Association	3,346	755	210,000	(209,245)	•
New York Insurance Department - Liquidation Bureau	•		•	•	•

# Great States 3rd quarter 2005 Early Access Distribution Detail of individual IGA distribution amounts

Based on a gross cumulative distribution of 22.5718% (See separate defail of losses and credits)

		Gross bumulative				
· · · · · · · · · · · · · · · · · · ·	Total Josses	(22.57(8%)	Total credits	Balance	Current distribution	
North Carolina Insurance Guaranty Association	. •	•				
North Dakota Insurance Guaranty Association	-	***************************************	***************************************	•	-	
Ohio Insurance Guaranty Association	•		•	•		·····
Oklahoma Property & Casualty Insurance Guaranty Association	•			***************************************	***************************************	
Oregon Insurance Guaranty Association	•	•	•	-	•	
Pennsylvania Workers' Compensation Security Fund			-	*		<b></b>
Pennsylvania Insurance Guaranty Association	•		•			
Rhode Island Insurers Insolvency Fund	•		-	-		·
South Carolina Property & Casualty Insurance Guaranty Association		•		1		
South Dakota Insurance Guaranty Association	•			-	-	
Fennessee Insurance Guaranty Association	1	•			•	
Fexas Property & Casualty Insurance Association	104,546	23,598	-	23,598	23,598	
Utah Property & Casualty Insurance Guaranty Association			•			.,
Vermont Property & Casualty Insurance Guaranty Associaton	,	•		***************************************		
Virginia Property & Casualty Insurance Guaranty Association			•	-		
Nashington Insurance Guaranty Association	•	•		**************************************	*	
West Virginia Insurance Guaranty Association	•	•	•			
Wisconsin Insurance Security Fund		•	·	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	-	
Myoming Insurance Guaranty Association	•	•	•	•		
			-		THE RESIDENCE OF THE PROPERTY	
<b>FOTALS</b>	22,377,200	5,050,938	285,183	4,765,755	5,000,000	

<sup>\*</sup> Loss information is the lower of reported UDS/FIQ data

## EXHIBIT C

### Great States 3rd quarter 2005 Early Access Distribution Analysis of cumulative distribution percentage

This sheet is intended for internal use. It calculates the distribution percentage necessary to make the current distribution equal to the amount decided upon, after taking into account those IGAs who have excess credits.

	(unadjusted)		(adjusted)
	All IGAs	Excluded IGAs *	IGAs receiving distribution
Proposed current distribution amount Add: existing credits and prior advances	5,000,000 285,183		5,000,000 50,183
Gross cumulative distribution amount to date	\$ 5,285,183	\$ 235,000	\$ 5,050,183
Evaluated IGA losses to date (losses as of 06/30/05)	22,377,200	3,346	22,373,854
Gross cumulative distribution percent to date	23.6186%	6 7022.6188%	6 22.5718%

<sup>\* &</sup>quot;Excluded IGAs" refers to those IGAs who, prior to the current distribution, have already received advances and credits that are greater than their total losses times the unadjusted gross cumulative distribution percent. The individual IGA totals can be found in the "Detail of individual IGA distribution amounts."

## EXHIBIT D

### AGREEMENT FOR DISBURSEMENT OF FUNDS PURSUANT TO SECTION 1035.5 OF THE CALIFORNIA INSURANCE CODE

This Agreement is entered into on	between the Texas Property &
Casualty Insurance Guaranty Association and the C	California Insurance Commissioner as
Liquidator ("Liquidator") of Great States Insurance	: Company ("Great States").

WHEREAS, Great States is insolvent, and an order under California Insurance
Code section 1016 has been entered appointing the California Insurance Commissioner as
Liquidator of Great States and directing the Liquidator to wind up and liquidate the
business and affairs of Great States, and

WHEREAS, the Liquidator proposes, pursuant to California Insurance Code, section 1035.5, after reserving amounts necessary for payment of expenses of administration and the payment of claims of secured creditors (to the extent of the value of security held) and claims falling within the priorities established in subdivisions (1) and (2) of the California Insurance Code section 1033, to make an initial distribution of available assets of Great States on an equitable allocation to the Texas Property & Casualty Insurance Guaranty Association, and may make additional distributions of assets as such assets become available and upon approval of the Liquidation Court. Such equitable distribution, pursuant to California Insurance Code, section 1035.5(d), will be offset by the amount of any statutory deposit and/or special deposits available to the Texas Property & Casualty Insurance Guaranty Association for payment of claims. As consideration for the agreement by the Liquidator of Great States to make a distribution to the Texas Property & Casualty Insurance Guaranty Association, the Texas Property &

Attachment 4

Casualty Insurance Guaranty Association agrees pursuant to California Insurance Code, section 1035.5:

- 1. To return to the Liquidator of Great States such assets disbursed by the Commissioner to the Texas Property & Casualty Insurance Guaranty Association, as may be required to pay claims of secured creditors and claims falling within the priorities established in subparagraphs (1) and (2) of the California Insurance Code, as it presently exists or as amended.
- 2. To make a full report to the Liquidator, accounting for all assets so disbursed to the Texas Property & Casualty Insurance Guaranty Association, all disbursements made therefrom, any interest earned by the Texas Property & Casualty Insurance Guaranty Association on such assets, and any other matter as the court may direct.
- 3. If any legal action is necessary to enforce this agreement, the Texas Property & Casualty Insurance Guaranty Association agrees that such action shall be commenced in the Superior Court of the State of California, for the County of San Francisco, in the liquidation proceeding of Great States by way of Order to Show Cause and the Texas Property & Casualty Insurance Guaranty Association agrees for this purpose only to

11 1111111 subject itself to the jurisdiction of the Superior Court of the State of California for the County of San Francisco by way of said Order to Show Cause procedure.

Dated:,	2005	JOHN GARAMENDI
· · ·		Insurance Commissioner of the State
		Of California,
		Liquidator of Great States Insurance
		Company
		By:
		David E. Wilson
		 Special Deputy Insurance Commissioner
Dated:	, 2005	Texas Property & Casualty Insurance
	<del></del>	Guaranty Association
•		
	•	By:

## EXHIBIT E

### AGREEMENT FOR DISBURSEMENT OF FUNDS PURSUANT TO SECTION 1035.5 OF THE CALIFORNIA INSURANCE CODE

This Agreement is entered into on	between the California Insurance
Guarantee Association and the California Insurance	Commissioner as Liquidator
("Liquidator") of Great States Insurance Company ("	'Great States'').

WHEREAS, Great States is insolvent, and an order under California Insurance
Code section 1016 has been entered appointing the California Insurance Commissioner as
Liquidator of Great States and directing the Liquidator to wind up and liquidate the
business and affairs of Great States, and

WHEREAS, the Liquidator proposes, pursuant to California Insurance Code, section 1035.5, after reserving amounts necessary for payment of expenses of administration and the payment of claims of secured creditors (to the extent of the value of security held) and claims falling within the priorities established in subdivisions (1) and (2) of the California Insurance Code section 1033, to make an initial distribution of available assets of Great States on an equitable allocation to the California Insurance Guarantee Association, and may make additional distributions of assets as such assets become available and upon approval of the Liquidation Court. Such equitable distribution, pursuant to California Insurance Code, section 1035.5(d), will be offset by the amount of any statutory deposit and/or special deposits available to the California Insurance Guarantee Association for payment of claims; however, any surety bond proceeds received by CIGA pursuant to California Insurance Code section 11690 et seq.,

shall be used to reduce its claim in the liquidation of Great States and shall not also constitute an offset pursuant to section 1035.5(d). As consideration for the agreement by the Liquidator of Great States to make a distribution to the California Insurance Guarantee Association, the California Insurance Guarantee Association agrees pursuant to California Insurance Code, section 1035.5:

- 1. To return to the Liquidator of Great States such assets disbursed by the Commissioner to the California Insurance Guarantee Association, as may be required to pay claims of secured creditors and claims falling within the priorities established in subparagraphs (1) and (2) of the California Insurance Code, as it presently exists or as amended.
- 2. To make a full report to the Liquidator, accounting for all assets so disbursed to the California Insurance Guarantee Association, all disbursements made therefrom, any interest earned by the California Insurance Guarantee Association on such assets, and any other matter as the court may direct.
- 3. If any legal action is necessary to enforce this agreement, the California
  Insurance Guarantee Association agrees that such action shall be commenced in the
  Superior Court of the State of California, for the County of San Francisco, in the
  liquidation proceeding of Great States by way of Order to Show Cause and the California
  Insurance Guarantee Association agrees for this purpose only to subject itself to the

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jurisdiction of the Superior Court of the State of California for the County of San Francisco by way of said Order to Show Cause procedure.

Dated:	, 2005	JOHN GARAMENDI
	,	Insurance Commissioner of the State Of California,
:		Liquidator of Great States Insurance
		Company
		By: David E. Wilson
	•	Special Deputy Insurance Commissioner
4		
Dated:	, 2005	California Insurance Guarantee Association
		By:

1	BILL LOCKYER
2	Attorney General RANDALL P. BORCHERDING
3	Supervising Deputy Attorney General ANNE MICHELLE BURR (State Bar No. 158302)
4	Deputy Attorney General DAVID LEW (State Bar No. 77186)
-	Deputy Attorney General
5	1515 Clay Street, Suite 2000 Oakland, CA 94612
6	Telephone: (510) 622-2225 Fax: (510) 622-2121
7	Attorneys for Applicant Insurance Commissioner of the State of California
8	Theories for represent insurance commissioner of the State of Carporna
9	
10	
11	IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA
12	FOR THE COUNTY OF SAN FRANCISCO – UNLIMITED JURISDICTION
13	
14	INSURANCE COMMISSIONER OF THE STATE   Case No.: 320047
	OF CALIFORNIA, PROOF OF SERVICE
15	Applicant,
16	v.
17	GREAT STATES INSURANCE COMPANY, a California domiciled insurance company,
18	
19	Respondent.
20	
21	
22	
23	
24	
25	
26	
27	
28	
	PROOF OF SERVICE, Case No. 320047

### **DECLARATION OF SERVICE**

Case: Insurance Commissioner of the State of California v. Great States Ins. Company No. San Francisco County Superior Court No. 320047

I am employed in the County of Alameda, California. I am over the age of 18 years and not a party to the within entitled cause; my business address is 1515 Clay Street, Oakland, California 94612-1413.

On <u>December 22, 2005</u>, the following document(s):

- 1. Verified Application for Order Authorizing Proposal for Second Distribution of Assets to State Insurance Guaranty Associations or Funds; Memorandum of Points and Authorities in Support Thereof
- 2. [Proposed] Order Granting Verified Application for Order Authorizing Proposal for Second Distribution of Assets to State Insurance Guaranty Associations or Funds

were placed for service in a sealed envelope to be delivered by mail with the United States Postal Service with prepaid postage addressed as follows:

### PLEASE SEE ATTACHED PROOF OF SERVICE LIST

I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on <u>December 22, 2005</u> at Oakland, California.

### **GREAT STATES SERVICE LIST**

### **ALABAMA**

Betty S. Davis Executive Director Alabama Insurance Guaranty Association 502 Montgomery Highway, Suite 102 Birmingham, AL 35216

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James Crane
Vice President
State Compensation Fund of Arizona (AZ WC)
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