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13 Insurance Commissioner

14  
15 SUPERIOR COURT FOR THE STATE OF CALIFORNIA  
16 COUNTY OF LOS ANGELES

17  
18 JOHN GARAMENDI, Insurance  
Commissioner of the State of California,  
19 as Liquidator of the Estate of Fremont  
Indemnity Company,

20 Plaintiff,

21  
22 v.

23 LOUIS J. RAMPINO, JAMES A.  
McINTYRE, WAYNE R. BAILEY,  
24 JOHN A. DONALDSON, RONALD A.  
GRODEN, RAYMOND G. MEYERS,  
25 W. BRIAN O'HARA., and DOES 1  
26 through 50 inclusive,

27 Defendants.  
28

**ORIGINAL FILED**

AUG 29 2006

**LOS ANGELES  
SUPERIOR COURT**

Case No.:

BC357691

**COMPLAINT FOR BREACH  
OF FIDUCIARY DUTY**

**Demand for jury trial**

1 John Garamendi, Commissioner of the California Department of Insurance, as  
2 liquidator of the Fremont Indemnity Company, states for his Complaint against the  
3 Defendants as follows:

4 **I. PARTIES, VENUE AND RELEVANT TIME PERIOD**

5 1. California Insurance Commissioner John Garamendi and any  
6 successors in office are referred to herein as the "Commissioner". The  
7 Commissioner was appointed conservator of Fremont Indemnity Company  
8 ("Fremont Indemnity" or the "Company"), a California domiciled insurer, pursuant  
9 to court order entered on June 4, 2003 in Insurance Commissioner of the State of  
10 California v. Fremont Indemnity Company, Los Angeles Superior Court, Case No.  
11 BS083582 (the "Commissioner v. Fremont"). He was appointed liquidator pursuant  
12 to court order entered on July 2, 2003 in that same case. The Commissioner has all  
13 those powers enumerated in such orders and provided under the California  
14 Insurance Code, including Sections 1037 and 1057. The Commissioner brings this  
15 action on behalf of Fremont Indemnity in liquidation and all of Fremont Indemnity's  
16 policyholders and other creditors.

17 2. The Defendants are all individuals who, during some portion of the  
18 calendar years 1998 and 1999 (referred to herein as the "Relevant Period") served as  
19 directors or officers of Fremont Indemnity.

20 3. During the Relevant Period, Fremont Indemnity was a California  
21 domiciled insurer engaged in the business of writing workers compensation  
22 insurance in California and other states. During the Relevant Period, Fremont  
23 Indemnity had its corporate headquarters in Glendale, California.

24 4. Defendant James A. McIntyre was a director of Fremont Indemnity  
25 during the Relevant Period. On information and belief, Mr. McIntyre is a resident  
26 of Los Angeles, California. Mr. McIntyre also held board positions on each of the  
27 entities listed in paragraph 15, infra, during some portion of the Relevant Period.  
28

1           5.       Wayne R. Bailey was a director of Fremont Indemnity, served as Vice  
2 President and Treasurer of Fremont Indemnity during the Relevant Period. On  
3 information and belief, Mr. Bailey is a resident of Calabasas, California. Mr. Bailey  
4 also held board positions with each of the entities listed in paragraph 15, *infra*,  
5 during some portion of the Relevant Period.

6           6.       John A. Donaldson was a director of Fremont Indemnity during the  
7 Relevant Period. On information and belief, Mr. Donaldson is a resident of Los  
8 Angeles, California. Mr. Donaldson also held board positions with FCIC, FIIC, and  
9 FICNW during some portion of the Relevant Period. (See par. 15, *infra*.)

10          7.       Ronald A. Groden was a director of Fremont Indemnity, and served as  
11 Executive Vice President and Chief Financial Officer of Fremont Indemnity during  
12 the Relevant Period. On information and belief, Mr. Groden lives in Los Angeles,  
13 California. Mr. Groden also held board positions with each of the entities listed in  
14 paragraph 15, *infra*, during some portion of the Relevant Period.

15          8.       Raymond G. Meyers was a director of Fremont Indemnity during the  
16 Relevant Period. On information and belief, Mr. Meyers lives in Agoura,  
17 California. Mr. Meyer also held board positions with the FCIC, FIIC, and FICNW  
18 during some portion of the Relevant Period. (See par. 15, *infra*.)

19          9.       W. Brian O'Hara was a director of Fremont Indemnity, served as  
20 Executive Vice President of Fremont Indemnity during the Relevant Period. On  
21 information and belief, Mr. O'Hara's last known address is in Los Angeles,  
22 California. Mr. O'Hara also held board positions with each of the entities listed in  
23 paragraph 15, *infra*, during some portion of the Relevant Period.

24          10.       Louis J. Rampino was a director of Fremont Indemnity, served as the  
25 President and Chief Executive Officer of Fremont Indemnity during the Relevant  
26 Period. On information and belief, Mr. Rampino lives in Long Beach, California.  
27 Mr. Rampino also held board positions with each of the entities listed in paragraph  
28 15, *infra*, during some portion of the Relevant Period.



1                   **III.    DEFENDANTS’ CONDUCT SUPPORTING LIABILITY**

2                   **A.    Business of Fremont Indemnity**

3                   15.    “Fremont Indemnity”, as used herein, refers to Fremont Indemnity  
4 Company prior to its merger with Fremont Industrial Indemnity Company on  
5 August 31, 2001 (“original Fremont Indemnity”) and to the resulting post-merger  
6 entity, also named Fremont Indemnity Company. Unless otherwise specified herein,  
7 “Fremont Indemnity” also refers to each of the following entities to which the  
8 current Fremont Indemnity is a successor in interest:

- 9   –    Fremont Employers Insurance Company (FEIC) (merged into the  
10   original Fremont Indemnity Company October 31, 2000).  
11   –    Fremont Indemnity Company of the Northwest (FICNW)  
12   (merged into the original Fremont Indemnity Company on  
13   October 31, 2000).  
14   –    Fremont Industrial Indemnity Company (FIIC) (the original  
15   Fremont Indemnity Company was merged into FIIC on August  
16   31, 2001, and the surviving entity was re-named Fremont  
17   Indemnity Company).  
18   –    Fremont Casualty Insurance Company (FCAS)(merged into  
19   Fremont Indemnity March 31, 2002).  
20   –    Fremont Compensation Insurance Company (FCIC) (merged into  
21   Fremont Indemnity May 31, 2002).  
22   –    Fremont Pacific Insurance Company (FPIC) (merged into  
23   Fremont Indemnity May 31, 2002).  
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25                   16.    During the Relevant Period, Fremont Indemnity was engaged in  
26 writing workers compensation insurance coverage in California and other states.  
27 Fremont Indemnity had underwriting offices in various cities in California,  
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1 including Glendale, San Francisco, and Fresno. It also had offices in Seattle,  
2 Washington; Chicago, Illinois; and other locations around the United States.

3 **B. Underwriting and Reinsurance**

4 17. The California Workers Compensation Insurance Rating Bureau  
5 (“WCIRB”) assigns class codes to hundreds of different types of businesses. Each  
6 of those classes is also assigned a “hazard grade.” Information is collected and  
7 made available regarding the statistical likelihood that a company in a given hazard  
8 grade will generate claims of a given frequency or severity. In California, the  
9 WCIRB assigns classes to hazard grades A through I. Nationwide, the National  
10 Council on Compensation Insurance (“NCCI”) assigns companies to hazard grades  
11 1-4, with hazard grades 3 and 4 tending to have most severe claims.

12 18. When deciding whether to issue a policy and how much premium to  
13 charge for it, underwriters at the ceding company are required to consider whether  
14 the premium charged will be adequate to meet all the covered losses likely to be  
15 incurred under that policy, plus the costs of claims handling, commissions, taxes,  
16 and a level of profit for the company itself. Underwriters at Fremont Indemnity  
17 were assisted in this task by underwriting guidelines, worksheets, and other tools  
18 created by the Company. Those tools used the system of industrial classifications  
19 and hazard grades referenced above.

20 19. An excess of loss reinsurance treaty is an agreement pursuant to which  
21 one insurance company (the “reinsurer”) agrees to pay another insurance company  
22 (the “ceding company”) in respect of losses paid by the ceding company on any  
23 claims above a certain level, or between two agreed upon levels (the reinsurance  
24 “layer”). A treaty may apply to all business written by the ceding company, or to a  
25 defined category of such business. In return, the ceding company pays the  
26 reinsurance company a percentage of the total premium collected by the ceding  
27 company on all policies covered by the treaty. All reinsurance referred to in this  
28 Complaint is excess of loss reinsurance.

1           20. In negotiating the percentage of premium to charge under a treaty,  
2 reinsurers obtain data from the ceding company regarding the company's  
3 underwriting philosophy and guidelines, including the classes and hazard grades in  
4 which the company solicits business, and those it avoids. Data regarding the extent  
5 to which a ceding company writes business in any given class or hazard grade can  
6 be used to predict the statistical likelihood that policies covered by a treaty will  
7 generate claims implicating a given level of reinsurance. Reinsurers also obtain data  
8 regarding the company's claims experience on its existing book of business,  
9 including the extent to which claims have implicated the reinsured layer in the past.

10           **C. The Scheme**

11           21. Prior to 1998, Fremont Indemnity had reinsurance treaties that  
12 generally applied to losses in excess of \$1 million per claim. The vast majority of  
13 claims made under Fremont Indemnity policies would not exceed \$1 million, and  
14 therefore those reinsurance treaties would not apply.

15           22. In late 1997 and early 1998, Fremont Indemnity underwent a dramatic  
16 change in its reinsurance program. On or about December 1997, it entered into a  
17 treaty with TIG Re (later named Converium Reinsurance (North America), Inc.  
18 ("Converium")) and Zurich Re (later named Odyssey America Reinsurance  
19 Corporation ("Odyssey")) to provide reinsurance for losses on claims between  
20 \$250,000 and \$1 million (referred to as the "750 xs 250 layer"). By March 6, 1998,  
21 it had also entered into a treaty with Reliance Re to provide reinsurance for losses  
22 on any claim between \$100,000 and \$250,000 (the "150 xs 100 layer").

23           23. During the period March through June, 1998, Fremont Indemnity  
24 negotiated a third treaty to cover the 50 xs 50 layer. That coverage was bound with  
25 Constitution Re (later named Gerling Re) by June 11, 1998. The treaties applicable  
26 to the three layers between \$50,000 and \$1,000,000 per claim are referred to  
27 collectively herein as "the Treaties." Each of the Treaties applied to all policies  
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1 written by Fremont Indemnity between January 1, 1998 through December 31,  
2 1999.

3 24. In negotiating the Treaties, Fremont Indemnity used the services of  
4 Sedgwick Re (later merged into Guy Carpenter, but referred to herein as  
5 "Sedgwick") as broker. Sedgwick acted as the agent for Fremont Indemnity,  
6 contacting reinsurers on its behalf, forwarding information to them, and making  
7 representations to them on Fremont Indemnity's behalf.

8 25. Beginning in March, 1998, after the 150 xs 100 and 750 xs 250 layers  
9 had been bound and while the 50 xs 50 layer was still being negotiated, Fremont  
10 Indemnity began changing its underwriting practices. Those changes were as  
11 follows:

- 12 a. As early as March 1998, underwriters were directed to give pricing  
13 discounts to insureds whose risk profile indicated that their losses  
14 would fall disproportionately on the reinsurers under the new Treaties.  
15 Those included large deductible policies, retrospectively rated policies  
16 where insureds sought a loss limitation of \$100,000 or more, and  
17 guaranteed cost policies where a substantial percentage of the losses in  
18 prior years were in connection with claims that would fall within the  
19 Treaties.
- 20 b. In setting the premium level on "loss rated policies" (i.e., policies  
21 underwritten by using prior loss experience as a guide to set premium),  
22 underwriters were directed to "cap" the prior losses, so as to disregard  
23 prior losses on claims over \$50,000, which would be covered by the  
24 Treaties. This resulted in failing to charge premium sufficient to cover  
25 the losses likely to be borne by reinsurers under the Treaties.
- 26 c. Underwriters were directed to aggressively go after higher severity  
27 accounts in NCCI hazard grades 3 and 4, and the equivalent California  
28 hazard grades, because the increased "severity" losses likely to result



1 from such business would be borne disproportionately by the Treaties,  
2 not by Fremont Indemnity itself.

3 26. The above scheme constituted a dramatic shift in the underwriting  
4 philosophy at Fremont Indemnity. The previous policy had been to set premium  
5 without regard to whether anticipated losses would be covered by reinsurance, and  
6 to avoid high severity risks such as those in hazard grades 3 and 4.

7 27. The dramatic change in underwriting philosophy is illustrated by the  
8 fact that in August 1998, Fremont Indemnity officially revised its underwriting  
9 guidelines regarding which industrial classifications underwriters were allowed to  
10 write. In light of the existence of reinsurance, the Company changed 139 high  
11 hazard grade or otherwise risky business classifications from “prohibited” to  
12 “allowed.”

13 28. The impact of this scheme on a reinsurer is as follows: If a ceding  
14 company historically has written business in which x percent of all loss falls in the  
15 reinsured layer, and the reinsurer negotiates to receive y percent of all premium  
16 from the ceding company, the reinsurer has made a bargain to take a certain level of  
17 risk in exchange for an agreed upon percentage of premium. If thereafter the ceding  
18 company changes its underwriting practices, soliciting more hazardous “severity”  
19 business in which a higher percentage of losses fall in the reinsured layer, the  
20 reinsurer will suffer more loss than it bargained for per dollar of premium.

21 29. The scheme also involved “net line underwriting.” Net line  
22 underwriting is the practice by which the ceding company sets premium at a level  
23 such that the percentage of the premium the ceding company keeps (after paying the  
24 reinsurer its share) is sufficient to cover the ceding company’s losses (i.e., its “net”  
25 losses, not covered by reinsurance) plus commissions, taxes, and profit for the  
26 ceding company. However, in net line underwriting, the ceding company does not  
27 factor into the premium calculation a sufficient amount to cover all of the losses  
28 likely to arise under the policy, including those that will fall in the reinsured layer.

1           30. The scheme at Fremont Indemnity involved both of the above  
2 described features: the Company changed its underwriting practices to solicit and  
3 write higher severity risks, and then set the premium for those risks at a level that  
4 was not calculated to cover losses likely to fall within the Treaties.

5           31. One by one, the reinsurers discovered the existence of the scheme and  
6 sought to rescind or commute the Treaties. Reliance, which had the 150 xs 100  
7 layer, began an audit of Fremont Indemnity underwriting practices in January 2000  
8 and reached an agreement to commute its Treaty on or about February 28, 2000.  
9 Pursuant to the terms of that commutation agreement, Fremont Indemnity renounced  
10 the right to obtain future benefits under the Treaty, constituting a shortfall of at least  
11 \$75 million, and probably much more, compared with what Fremont Indemnity  
12 would have obtained had the treaty not been commuted.

13           32. Gerling Re (successor to Constitution Re), which had the 50 xs 50  
14 layer, initiated an audit in June 2002. On September 11, 2002 it forwarded a  
15 demand for arbitration to Fremont Indemnity. The Gerling dispute was settled on or  
16 about December 16, 2004 by a commutation of the Gerling Treaty. Pursuant to that  
17 commutation, Fremont Indemnity suffered a shortfall of over \$70 million.

18           33. Converium Re and Odyssey Re, the top level reinsurers with the 750 xs  
19 250 layer, also disputed their obligations under their Treaty. In September, 2004,  
20 that dispute was also settled, resulting in a shortfall to Fremont Indemnity of over  
21 \$59 million.

22           34. Thus, in total, the commutation of the Treaties, under the cloud of the  
23 above described scheme, caused Fremont Indemnity to lose reinsurance coverage  
24 totaling in excess of \$200 million.

25           35. The scheme was a substantial factor in causing the above settlements  
26 and commutations, and the resulting reinsurance losses. Moreover, the scheme was  
27 also a substantial factor in causing the issuance of numerous policies for high hazard  
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1 accounts on which Fremont Indemnity suffered losses separate and apart from the  
2 loss of reinsurance.

3 **D. Duties of Defendants as Directors and Officers of Fremont**  
4 **Indemnity**

5 36. As directors, each of the defendants occupied a position of trust with  
6 respect to Fremont Indemnity as defined under California law. Defendants were  
7 required to perform their duties as directors in good faith, and in a manner each of  
8 them believed to be in the best interests of the corporation and its shareholders.  
9 They were required to perform their duties with such care, including reasonable  
10 inquiry, as an ordinary prudent person in a like position would use under similar  
11 circumstances. As directors they were not allowed to engage in acts involving a  
12 reckless disregard for their duty to the corporation or its shareholders in  
13 circumstances in which they were aware, or should have been aware, in the ordinary  
14 course of performing their duties, of a risk of serious injury to the corporation. They  
15 were not allowed to engage in acts or omissions amounting to an unexcused pattern  
16 of inattention amounting to an abdication of their duties as directors.

17 37. The above defendants who were corporate officers were also in a  
18 fiduciary relationship with Fremont Indemnity under California law, by virtue of  
19 which they owed the Company the general duty to exercise reasonable care in the  
20 conduct of its business and to act in the best interests of the Company, as well as  
21 duties related specifically to the particular offices and responsibilities assigned to  
22 each of them as officer.

23 **E. Breach of Duty of by Defendants**

24 38. Defendant W. Brian O'Hara was intimately involved in the creation  
25 and implementation of the scheme.

26 a. Mr. O'Hara was a participant in early discussions with the senior  
27 underwriting staff during which the scheme was conceived of and  
28 developed.

- 1           b.    Mr. O'Hara participated in at least one meeting during which the
- 2                    underwriters' performance in implementing the scheme was favorably
- 3                    reviewed with senior management.
- 4           c.    Mr. O'Hara was copied on important directives and guidelines to the
- 5                    underwriting staff laying out the scheme in detail.
- 6           d.    Mr. O'Hara was the recipient of a memorandum in August, 1998 from
- 7                    the lead underwriter at Fremont Indemnity advising that 139 high
- 8                    hazard company class codes that were previously not permissible to
- 9                    write could now be written as a result of the Company obtaining
- 10                  reinsurance coverage pursuant to the Treaties.

11           39.    Defendant Ronald Groden had a special responsibility for the

12   Company's reinsurance relationships, including the acquisition of the Treaties. He

13   participated in meetings and audits with the reinsurers in 1998 in setting up the

14   reinsurance relationships. In addition:

- 15           a.    He received internal emails putting him on notice of the existence of
- 16                    the scheme from underwriters.
- 17           b.    He was one of those who received the memorandum in August, 1998
- 18                    advising that 139 high hazard company class codes that were
- 19                    previously not permissible to write could now be written as a result of
- 20                    the Company obtaining the Treaties.
- 21           c.    He is reflected in meeting notes as having participated in at least one
- 22                    high level executive meeting regarding the scheme, along with Brian
- 23                    ..... O'Hara and Louis Rampino.

24           40.    Moreover, Mr. Groden's involvement in the scheme was culpable in

25   that, despite knowing of the existence of the scheme, he represented to the

26   reinsurers, through communications with Sedgwick, that Fremont was not engaged

27   in any form of net line underwriting, at a time when he knew the opposite to be the

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1 case. He participated in meetings with reinsurers at which the existence of the  
2 scheme was concealed.

3 41. Defendant Louis Rampino was a director of Fremont Indemnity before  
4 he took over as president and CEO on or about June 5, 1998. Mr. Rampino took  
5 over as president and CEO as the scheme was being developed, and the 50 xs 50  
6 layer was being finalized. Mr. Rampino was the prime mover behind the push for  
7 Fremont Indemnity to increase its business dramatically in 1998 and 1999. On  
8 information and belief, he told underwriters at Fremont Indemnity that he wanted  
9 the Company to grow from a \$600 million premium company to a \$1 billion  
10 premium company by January 1999.

11 42. Mr. Rampino was also at the same high level meeting referred to in  
12 paragraph 39c above, with Mr. O'Hara and Mr. Groden, at which the scheme was  
13 discussed.

14 43. Like Mr. Groden, Mr. Rampino was involved in defending Fremont's  
15 underwriting practices to the reinsurers at the very time the scheme was going on.  
16 At one such meeting, Mr. Rampino was reported as giving "a very passionate talk  
17 about net v. gross line underwriting" which was intended to and did convince the  
18 reinsurer that Fremont was not using their reinsurance as a means to write "bad  
19 business," even though the opposite was the case.

20 44. Mr. Rampino knew about the scheme and encouraged it as a way to  
21 grow the Fremont Indemnity business during a soft market. At the same time, he  
22 was aware of the scheme's impropriety as a result of his contacts with reinsurers.

23 45. In addition, based on Mr. Rampino's position as president and CEO of  
24 Fremont Indemnity, it is a fair inference that he must have known of the scheme  
25 given its importance to the business of Fremont Indemnity in 1998-1999. It is  
26 inconceivable that, as president of the company, he was not aware, for example, that  
27 Fremont Indemnity had radically changed its underwriting practices to allow  
28 previously prohibited classes of business to now be written, or that this significant

1 change in the company's business model was motivated and justified by the fact that  
2 a disproportionate share of the losses likely to be incurred on those accounts would  
3 fall on the Treaties.

4 46. Between June 5, 1998 and the end of 1999, the Fremont Indemnity  
5 board of directors consisted of the above three named defendants, plus four others:  
6 James McIntyre, Raymond Meyers, John Donaldson, and Wayne Bailey.

7 47. The Commissioner alleges on information and belief that each of those  
8 individuals was aware of the existence of the scheme based on the following:

- 9 a. The decision to enter into the Treaties, lowering the attachment point  
10 for Fremont Indemnity's reinsurance program from \$1 million to  
11 \$50,000, was a dramatic change in the Company's business.
- 12 b. The Treaties were an extremely important part of Fremont Indemnity's  
13 business model in 1998 and 1999. The Treaties cost Fremont  
14 Indemnity approximately 20% of its premium, and covered a large  
15 percentage of its liabilities.
- 16 c. The bylaws of Fremont Indemnity recognize the importance of  
17 reinsurance by authorizing the establishment of a Reinsurance  
18 Committee of the board.
- 19 d. Fremont Indemnity made a decision as early as December 1998 to  
20 pursue renewal of the Treaties. That decision must have had board  
21 approval.
- 22 e. Fremont Indemnity's financial statements for year end 1998 revealed to  
23 each of the board members that the business being written by Fremont  
24 Indemnity was unprofitable, and that Fremont was only making money  
25 because a disproportionate amount of the losses were being borne by  
26 the reinsurers under the Treaties, who were losing money. As a result,  
27 it was highly unlikely Fremont's reinsurers would choose to renew the  
28 Treaties on the same terms, if at all.

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- f. In light of the above, all board members had a duty to inform themselves, and on information and belief did inform themselves, regarding the impact and significance of the reinsurance program on Fremont Indemnity's business, including (i) what effect the Treaties were having on Fremont Indemnity's sales, (ii) whether the Treaties were profitable for Fremont Indemnity, including whether the risk being transferred under the Treaties was greater or less than the cost of the premium being paid to the reinsurers, (iii) whether the reinsurers were likely to renew the Treaties, in light of their experience (iv) whether the reinsurers had a basis to rescind or commute the Treaties, (v) the impact on Fremont Indemnity if the reinsurers were to rescind, commute or fail to renew the Treaties. Any reasonably diligent inquiry into the above subjects by the board would have resulted in the board finding out about the scheme.
- g. The board had a duty to monitor and be informed about the profitability of the Company. Any presentation to the board on that subject while the scheme was underway would have to have included a discussion of the scheme.
- h. The scheme changed Fremont Indemnity's business by encouraging and allowing underwriters to cover risks in higher hazard grades than before. The written policies of the company were amended to allow writing 139 classes of business which were prohibited before the scheme began, all of which were high hazard grade classes of business. Such change was explicitly justified in the Company's written policies by the existence of the Treaties. That was a fundamental change in the Company's policies and business model of which the board must be presumed to have been aware.

- 1 i. Three other board members, including the president and CEO  
2 (Rampino), the chief financial officer (Grodin), and an executive vice  
3 president (O'Hara), all had proven actual knowledge of the scheme.
- 4 j. The remaining four board members of Fremont Indemnity were not  
5 independent outside directors who had only limited contact with the  
6 Company. Wayne Bailey was Vice President and Treasurer of Fremont  
7 Indemnity. McIntyre, Donaldson and Meyer all held senior officer  
8 positions with one or more of the direct or indirect parent entities that  
9 wholly owned Fremont Indemnity. All were elected to their board  
10 positions by Fremont Indemnity's sole shareholder and parent entity.
- 11 k. Certain of the defendants had special experience and expertise which,  
12 combined with the above facts, must have put them on notice of the  
13 scheme. Donaldson had previously served as CFO of a reinsurance  
14 company, Fremont Re, and as a result of that experience was  
15 knowledgeable about reinsurance matters. The other defendants were  
16 all sophisticated business persons who were experienced at interpreting  
17 financial reports and understanding financial relationships. The  
18 existence of the scheme, and its impropriety, would have been apparent  
19 to them based on their experience and sophistication.

20 48. In light of the above, it is a fair inference that each of the remaining  
21 four defendants had actual knowledge of the existence of the scheme.

22 49. To the extent any defendant did not know of the scheme, such  
23 defendant's failure to be aware of it and stop it constituted a breach of that  
24 defendant's duty of care, a failure to engage in reasonable inquiry, a reckless  
25 disregard of duty, and an unexcused pattern of inattention amounting to an  
26 abdication of duty as a director.

27 50. Each of the defendants recklessly failed to exercise oversight over the  
28 business of Fremont Indemnity, including its reinsurance and underwriting



1 operations. The bylaws of Fremont Indemnity authorized creation of a special  
2 committee of the board of directors to oversee reinsurance matters. On information  
3 and belief, any such reinsurance committee met infrequently if at all, and abdicated  
4 its oversight responsibility. On information and belief, all members of the board  
5 were aware of this abdication and allowed it to continue.

6 51. On information and belief, all seven defendants conspired and agreed  
7 with one another to effectuate the scheme and keep it hidden from persons outside  
8 Fremont, including reinsurers, Sedgwick, the press, and the Department of  
9 Insurance. As co-conspirators, each acted as the agent for the others, and the  
10 knowledge of and liability of each gained in the course of implementing the  
11 conspiracy is imputed to all.

#### 12 **F. Discovery of the Scheme and Statute of Limitations**

13 52. The Commissioner was appointed conservator of Fremont Indemnity  
14 on June 4, 2003, and liquidator on July 2, 2003. Prior to those dates, the Company  
15 was controlled by defendants and persons working in concert with them, who had no  
16 incentive to assert the claims alleged herein because to do so would reveal their own  
17 improprieties and could result in their own liability. The Commissioner was not  
18 empowered to assert the present claims until he was appointed conservator.

19 53. The Commissioner was first made aware of the existence of the scheme  
20 at or about the time the Company was placed in conservation. At that time, the  
21 Commissioner became responsible for defending Fremont Indemnity against claims  
22 asserted it in an arbitration proceeding in which Gerling sought to rescind its Treaty.  
23 The allegations regarding the scheme were revealed to the Commissioner at that  
24 time by Fremont Indemnity.

25 54. On information and belief, after the commutation of the Reliance  
26 treaty, officers of Fremont Indemnity, including Mr. Bailey, met with agents of the  
27 Department of Insurance, including Norris Clark and Ramon Calderon, and  
28 represented to those individuals that the reason the Reliance treaty was commuted

1 was solely because of concerns about the financial health and stability of Reliance.  
2 The allegations regarding net line underwriting made by Reliance, which were a  
3 substantial factor in causing the commutation of that treaty, and consequent loss to  
4 Fremont Indemnity, were concealed from the Department at that time.

5 55. As a result of the affirmative efforts of the defendants to conceal the  
6 existence of the scheme, plaintiff was prevented from discovering the existence of  
7 the scheme, nor could it reasonably have been discovered through the exercise of  
8 reasonable diligence, prior to June 4, 2003.

9 56. This action is timely in that the four year statute of limitations  
10 applicable to claims for breach of fiduciary duty by corporate directors did not begin  
11 to run against the Commissioner as liquidator of Fremont Indemnity until he  
12 assumed control of the Company on June 4, 2003. Alternatively, the statute did not  
13 begin to run until agents of the Commissioner learned of the scheme, which also  
14 occurred on or about June 4, 2003. This action is being filed less than four years  
15 after that date.

16 **FIRST CAUSE OF ACTION**  
17 **BREACH OF FIDUCIARY DUTY**

18 Against all defendants

19 57. Plaintiff incorporates by reference paragraphs 1 through 56 in this  
20 cause of action.

21 58. Each of the defendants named herein breached their fiduciary duties to  
22 Fremont Indemnity by causing or allowing the Company to engage in the scheme  
23 described above.

24 59. That scheme was a substantial factor in causing the commutation of  
25 Fremont Indemnity's reinsurance treaties at the 50 xs 50, 150 xs 100, and 750 xs  
26 250 layers on terms that were economically unfavorable to Fremont Indemnity. In  
27 those commutations Fremont Indemnity suffered a shortfall of over \$200 million.  
28 Those losses were proximately caused by the conduct of defendants in causing and

1 allowing Fremont Indemnity to engage in a course of conduct which would  
2 generally be recognized in the insurance industry as constituting a breach of duty by  
3 Fremont Indemnity toward the reinsurers on the Treaties, and supporting a right on  
4 the part of those reinsurers to rescind the Treaties.

5 60. In addition, Fremont Indemnity suffered losses on certain policies  
6 written pursuant to the scheme separate and apart from the loss of reinsurance.  
7 Defendants' conduct in causing and allowing the Company to engage in the scheme  
8 was a substantial factor in causing the Company to issue those policies at the  
9 premiums in question. Defendants' conduct was a proximate cause of losses  
10 incurred on such policies.

11  
12 **PRAYER FOR RELIEF**

13 61. Wherefore, plaintiff requests that judgment entered in his favor and  
14 against each defendant, as follows:


- 15 a. Jointly and severally against each defendant for damages suffered by  
16 Fremont Indemnity, its policyholders and creditors, as a result of such  
17 breaches, in an amount to be established at trial  
18 b. Severally against each defendant, for damages equaling the unjust  
19 enrichment obtained by such defendant as a result of the above  
20 breaches, in an amount to be established at trial.  
21 c. Exemplary and punitive damages against defendants Rampino, O'Hara  
22 and Groden.  
23 d. Costs and such other relief as the Court deems appropriate.

1 **DEMAND FOR JURY TRIAL**

2 62. Plaintiff demands a trial by jury on all causes of action alleged in this  
3 Complaint.

4  
5 Dated: August 29, 2006

THELEN REID & PRIEST LLP

6  
7 By   
8 Karl D. Belgum  
9 Attorneys for Plaintiff